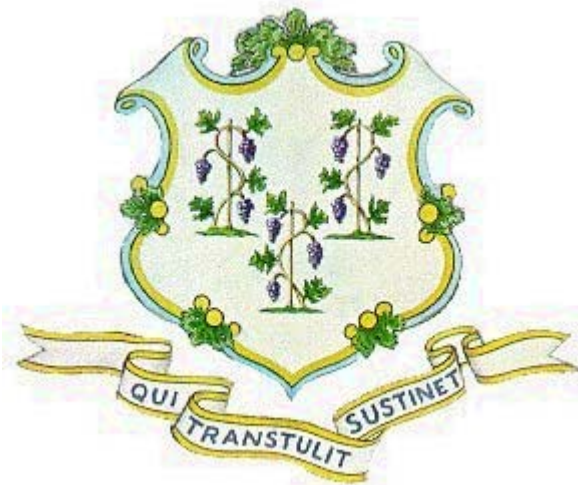


State of Connecticut

2008 Action Plan Substantial Amendment

Community Development Block Grant - Recovery
(CDBG-R)



submitted to the

U.S. Department of Housing and Urban Development

by the

State of Connecticut

Department of Economic and Community Development

June 26, 2009

THE CDBG-R SUBSTANTIAL AMENDMENT

Jurisdiction(s): State of Connecticut	CDBG-R Contact Person: Veronica Hunter
Jurisdiction Web Address: http://www.ct.gov/ecd/lib/ecd/housing_plans/cdbg-r_sub_amend_final.pdf	Address: 505 Hudson St, Hartford, CT Telephone: 860-270-8236 Fax: 860-270-8135 Email: veronica.hunter@ct.gov

Community Development Block Grant Recovery Program (CDBG-R)

Title XII of Division A of the American Recovery and Reinvestment Act of 2009 (Public Law 111-005, approved February 17, 2009) appropriates \$1 billion to carry out the CDBG program under Title I of the Housing and Community Development Act of 1974 (42 U.S.C. 5301, et seq.) (the HCDA) on an expedited basis. These funds will be distributed to grantees that received CDBG funding in Fiscal Year (FY) 2008 in accordance with the provisions of 42 U.S.C. 5306. The grant program under Title XII is commonly referred to as the CDBG Recovery (CDBG-R) program. The State of Connecticut non-entitlement program will receive \$3,616,527.00.

Introduction

The State of Connecticut is proposing to use its allocation of \$3,616,527.00 in CDBG-R funds to provide grants to various Small Cities grantees that have relative high “foreclosure” risk score in selected neighborhoods. In selecting projects to be funded, the state relied on the 2008 foreclosure data of the current Neighborhood Stabilization Program and compared the first quarter data from 2008 to the first quarter data for 2009. As part of the Neighborhood Stabilization Program (NSP) application preparation in 2008, DECD analyzed the foreclosure activity in all 169 Connecticut municipalities using the HUD NSP criteria. NSP funding ended up going to the larger communities in the state with the greatest overall need. This left no funding for small cities and towns which were also experiencing a reasonably high level of foreclosure activity for their size. The State of Connecticut is proposing to use the supplemental Small Cities Community Development Block Grant (CDBG) funds from the American Recovery and Reinvestment Act (ARRA) of 2009 to assist the 12 communities with the greatest need. Comparing the first quarter of 2009 to the first quarter of 2008, the number of foreclosed homes in these 12 communities rose by 32% during this time period. The lis pendens filings (representing filings on potential foreclosures) have risen in these towns by 57% over this same time period. This information was used to generate a list of the twelve (12) Small Cities Communities that experienced a reasonable high level of foreclosure activity for their size. Accordingly, priority funding will be made available to the following towns/cities; (1) Ansonia, (2) Bloomfield, (3) East Haven, (4) Enfield, (5) Killingly, (6) Naugatuck, (7) New Milford, (8) Plainfield, (9) Shelton, (10) Torrington, (11) Wallingford and (12) Windsor.

A. SPREADSHEET FOR REPORTING PROPOSED CDBG-R ACTIVITIES

Activity Name	Activity Description	Eligibility (Regulatory or HCDA Citation)	National Objective Citation	CDBG-R Project Budget (\$)	Additional Recovery Funds (\$)	Other Leveraged Funding (\$)	Total Activity Budget
State Administration Cost	State administration cost for the CDBG-R Program	24 CFR 570.483(f)	N/A	217,127	0	0	217,127
Town of Enfield	Acquisition, rehabilitation of foreclosed upon properties and re-sale to LMI persons. Demolition of blighted structures.	24 CFR 570.201 (a) 24 CFR 570.202 24 CFR 570.201 (d)	24 CFR 570.483 (b) (3)	\$500,000	\$0	\$75,000	575,000
Borough of Naugatuck	Replacement of approximately 4,000 linear feet of sidewalk along both east and west sides of Cherry Street	24 CFR 570.201 (c)	24 CFR 570.483(b)(1)(i)	\$420,000	\$0	\$35,000	455,000
Town of Plainfield	Sidewalk replacement and ADA compliance improvements in the Central Village of the town. Additional work to be done includes, improve drainage and road conditions, planting of ornamental trees and a village center signage.	24 CFR 570.201 (c)	24 CFR 570.483(b)(1)(i)	\$500,000	\$0	\$50,000	550,000
City of Torrington	Reconstruction of approximately 9,000 square feet of sidewalk on Water Street from Main Street to Prospect Street.	24 CFR 570.201 (c)	24 CFR 570.483(b)(1)(i)	\$367,500	\$0	\$35,000	402,500
Town of Wallingford Project A	Sidewalk and parking lot reconstruction on property owned by the Wallingford Housing Authority.	24 CFR 570.201 (c)	24 CFR 570.483(b)(1)(i)	\$498,880	\$0	\$3,000	501,880
Town of Wallingford Project B	The project involves sidewalk improvements on various Streets located in census tract #1753, Block Group 3.	24 CFR 570.201 (c)	24 CFR 570.483(b)(1)(i)	\$472,520	\$0	\$3,000	475,520
Town of Windsor Project A	A rehabilitation/refinancing program to help existing homeowners make necessary improvements along with restructuring their mortgage.	24 CFR 570.201(a)(1)	24 CFR 570.483(d)	\$336,000	\$0	\$0	336,000
Town of Windsor Project B	Demolition of two blighted and abandoned structures on Bloomfield Avenue and East Wolcott Avenue. The town would work with a developer to bring suitable development to the sites.	24 CFR 570.201 (d)	24 CFR 570.483(c)(2)	\$210,000	\$0	\$0	210,000
Town of Windsor Project C	Sidewalk improvements in the Deerfield neighborhood.	24 CFR 570.201 (c)	24 CFR 570.483(d)	\$94,500	\$0	\$0	94,500
			Total Request	\$3,616,527			3,817,527

B. CDBG-R INFORMATION BY ACTIVITY (COMPLETE FOR EACH ACTIVITY)

(1) Activity Name: **State Administration Cost**

(2) Activity Narrative:

The State's administration cost is calculated at approximately six percent (6%) of the total CDBG-R allocation.

State Administration Cost: \$217,127

Other Activity Admin. Cost

Town of Enfield	0.00
Borough of Naugatuck	20,000
Town of Plainfield	10,000
City Of Torrington	17,500
Town of Wallingford project A	23,129
Town of Wallingford project B	23,138
Town of Windsor Project A	16,000
Town of Windsor Project B	10,000
Town of Windsor Project C	<u>4,500</u>
Total Administration Cost	\$341,394

Total Administration cost for all activities is nine percent (9%) of the State's total CDBG-R allocation of \$3,616,527.00.

(3) Jobs Created:

N/A

(4) Additional Activity Information:

N/A

(5) Responsible Organization:

Connecticut Department of Economic & Community Development
505 Hudson Street
Hartford, CT 06106

Veronica Hunter
Community Development Specialist
860-270-8254
860-270-8135 Fax
veronica.hunter@ct.gov

B. CDBG-R INFORMATION BY ACTIVITY (COMPLETE FOR EACH ACTIVITY)

(1) Activity Name: **Town of Enfield**

Neighborhood Stabilization Program

(2) Activity Narrative:

The town of Enfield has several privately owned properties that have become blighted as a result of foreclosures or ownership abandonment. The target area, Thompsonville, is within a low- and moderate-income census tract and has a "foreclosure risk" score of 14. Many of the properties within this neighborhood are severely blighted or in condemned conditions, as a result the town has targeted this area for the implementation of a Neighborhood Stabilization Program. The project will include; identifying, acquiring, rehabilitating and marketing for

resale properties that have become blighted as a result of the foreclosure process and/or abandonment. This program will help in promoting economic recovery for the Thompsonville area and will assist those most impacted by the recession. The current economic conditions has resulted in the town receiving a tremendous amount of requests for financial assistance and has also caused many property owners to lose their home through the foreclosure process or to abandon their properties, because they can no longer afford to make the housing payments.

One Hundred percent (100%) of CDBG-R funds for this activity will benefit low- and moderate-income persons and general administration cost will be limited to a maximum of five percent (5%) of the grant provided to this activity. The town will comply with Title XII of Division A of the Recovery Act, which requires that each recipient of CDBG-R funds must have a signed contract with the state within 120 days subsequent to the state signing its grant agreement with the Department of Housing & Urban Development (HUD) and this activity will be completed prior to September 30, 2012.

(3) Jobs Created:

It is estimated that five (5) construction jobs will be created as a result of this activity.

(4) Additional Activity Information:

Abandoned or foreclosed upon homes will be bought, rehabilitated and re-sold to low- and moderate-income persons. The rehabilitation guidelines and specifications will include weatherization provisions, promote energy efficiency and conservation.

(5) Responsible Organization:

Peter Bryanton
Town of Enfield
820 Enfield Street
Enfield, CT 06082
860-253-6391

pbryanton@enfield.org

B. CDBG-R INFORMATION BY ACTIVITY (COMPLETE FOR EACH ACTIVITY)

(1) Activity Name: **Borough of Naugatuck**

Cherry Street Sidewalk Replacement Project

(2) Activity Narrative:

The Cherry Street Sidewalk Replacement Project includes the replacement of approximately 4,000 linear feet of sidewalk along both the east and west sides of Cherry Street. The sidewalks are in excess of fifty years old and are in very poor condition. The proposed sidewalk replacement will incorporate ADA compliant handicap ramps and will also replace several missing sections of sidewalks providing a continuous sidewalk on both sides of the road. The replacement of the sidewalks and curbing will allow pedestrians to cross the street intersections by ramps and detections creating a sense of “walk ability”. The sidewalk replacement will encourage pedestrian mobility in traversing to nearby shopping, municipal facilities, post office, senior center, banks, medical offices and other activities which are vital to the Borough’s downtown economic revitalization efforts. This will also encourage homeownership and reinvestment by improving the quality of life and perception of the area.

One Hundred percent (100%) of CDBG-R funds for this activity will benefit low- and moderate-income persons and general administration cost will be limited to a maximum of five percent (5%) of the grant provided to this activity. The town will comply with Title XII of Division A of the Recovery Act, which requires that each recipient of CDBG-R funds must have a signed contract with the state within 120 days subsequent to the state signing its grant agreement with the Department of Housing & Urban Development (HUD) and this activity will be completed prior to September 30, 2012.

(3) Jobs Created:

It is estimated that twenty-four (24) construction jobs will be created by this activity.

(4) Additional Activity Information:

The replacement of sidewalks and curbing will allow pedestrians to cross street intersections by ramps and detections creating a sense of “walk ability”. This will increase pedestrian activity and reduce vehicle usages in instances. Further, proper sidewalks and drainage will allow for easier accessibility to downtown districts and or local stores creating an interactive neighborhood. Sidewalks are a form of transit, which connect people to public transit, work, shopping, schools, cultural facilities, services and are a social interaction platform for the handicapped, walkers and joggers.

(5) Responsible Organization:

Al Pestrelli
Borough of Naugatuck
229 Church Street
Naugatuck, CT 06770
203-720-7009
apistarelli@naugatuck-ct.gov

B. CDBG-R INFORMATION BY ACTIVITY (COMPLETE FOR EACH ACTIVITY)

(1) Activity Name: **Town of Plainfield**

Wauregan/Central Village Improvement Project

(2) Activity Narrative:

The Town of Plainfield is proposing the Wauregan/Central Village Improvement Project to increase pedestrian safety and promote homeownership and reinvestment in the village centers of Wauregan and Central Village. The project is located in an area with a “foreclosure risk” rating of 15 and is within a low- and moderate-income census tract. The existing sidewalks are cracked, dilapidated and do not meet ADA requirements. The goal of the project is to address ADA accessibility and safety traverse issues for pedestrians and those with mobility problems and to provide drainage. The replacement of the sidewalk, curbing and improved drainage provides for a sense of smart growth and economic vitality for the Wauregan and Central village areas. This will also encourage homeownership and reinvestment by improving the quality of life and perception of the area.

One Hundred percent (100%) of CDBG-R funds for this activity will benefit low- and moderate-income persons and general administration cost will be limited to a maximum of five percent (5%) of the grant provided to this activity. The town will comply with Title XII of Division A of the Recovery Act, which requires that each recipient of CDBG-R funds must

have a signed contract with the state within 120 days subsequent to the state signing its grant agreement with the Department of Housing & Urban Development (HUD) and this activity will be completed prior to September 30, 2012.

(3) Jobs Created:

It is estimated that ten (10) construction jobs will be created, as a result of this activity.

(4) Additional Activity Information:

The replacement of sidewalks and curbing will allow pedestrians to cross street intersections by ramps and detections creating a sense of “walk ability”. This will increase pedestrian activity and reduce vehicle usages in instances. Further, proper sidewalks and drainage will allow for easier accessibility to downtown districts and or local stores creating an interactive neighborhood. Sidewalks are a form of transit, which connect people to public transit, work, shopping, schools, cultural facilities, services and are a social interaction platform for the handicapped, walkers and joggers.

(5) Responsible Organization:

Honorable Paul Sweet
First Selectman
Town of Plainfield
8 Community Avenue
Plainfield, CT 06374
860-230-3001
selectman@plainfieldct.org

B. CDBG-R INFORMATION BY ACTIVITY (COMPLETE FOR EACH ACTIVITY)

(1) Activity Name: **City of Torrington**
Water Street Sidewalk Replacement Project

(2) Activity Narrative:

The City of Torrington is proposing to reconstruct approximately 9,000 square feet of sidewalks on Water Street from Main Street to Prospect Street. The project is located in an area with a “foreclosure risk” rating of 16 and is within a low- and moderate-income census tract. The existing sidewalks are cracked, dilapidated and do not meet ADA requirements. In addition, the City has identified this area as having a high impact due to foreclosures and the following are projects adjacent to or near to the proposed project for which Lis Pendens have been filed: (1) 17 Maiden Lane, (2) 11 Water Street, (3) 27 Main Street, (4) 174 Prospect Street, (5) 15 Water Street and (6) 29 Water Street. The concentrations of foreclosures, many of which are multi-family buildings or residential upper floors of mixed use buildings, have a significant impact on the area. This area is adjacent to the City’s downtown area in which the City is working closely with the Department of Economic & Community Development to develop a Revitalization Plan for major renovation and construction. The project will compliment the endeavor and have an immediate impact in stabilizing the neighborhood by providing improved accessibility and mobility on the street and improving the image and perception of the area for existing residents and future investors.

One Hundred percent (100%) of CDBG-R funds for this activity will benefit low- and moderate-income persons and general administration cost will be limited to a maximum of five percent (5%) of the grant provided to this activity. The town will comply with Title XII

of Division A of the Recovery Act, which requires that each recipient of CDBG-R funds must have a signed contract with the state within 120 days subsequent to the state signing its grant agreement with the Department of Housing & Urban Development (HUD) and this activity will be completed prior to September 30, 2012.

(3) Jobs Created:

It is estimated that twenty-six (26) construction jobs will be created, as a result of this activity.

(4) Additional Activity Information:

Special consideration will be given to energy efficiency upgrades as part of the project. The replacement of sidewalks and curbing will allow pedestrians to cross street intersections by ramps and detections creating a sense of “walk ability”. This will increase pedestrian activity and reduce vehicle usages in instances. Further, proper sidewalks and drainage will allow for easier accessibility to downtown districts and or local stores creating an interactive neighborhood. Sidewalks are a form of transit, which connect people to public transit, work, shopping, schools, cultural facilities, services and are a social interaction platform for the handicapped, walkers and joggers.

(5) Responsible Organization:

Stephen Nocera
City of Torrington
140 Main Street
Torrington, CT 06790
860-489-2228
stephen_nocera@torringtonct.org

B. CDBG-R INFORMATION BY ACTIVITY (COMPLETE FOR EACH ACTIVITY)

(1) Activity Name: **Town of Wallingford Project A**

Infrastructure Improvements for Ulbrich Heights Neighborhood

(2) Activity Narrative:

The town of Wallingford is proposing a sidewalk replacement program, parking lot replacement and curbs replacement on property owned by the Wallingford Housing Authority. Sidewalk and curb replacements are high on the town’s list of capital projects, however, the town’s annual sidewalk replacement program has been constrained by budgetary restrictions and high material costs. The Wallingford Housing Authority does not have the resources needed to accomplish such significant infrastructure improvements and the town is not able to assist the Housing Authority. The project is located within Ulbrich Heights, a 132 rental unit residential housing complex for low- and moderate-income families and a 40 unit elderly housing complex. The replacement of the sidewalks, curbing’s and drainages will provide a safe location for children and people to walk separated from motorized vehicles and will address the ADA requirements. The project will have an immediate impact in stabilizing the neighborhood by providing improved accessibility and mobility on the street and improving the image and perception of the area for existing residents.

One Hundred percent (100%) of CDBG-R funds for this activity will benefit low- and moderate-income persons and general administration cost will be limited to a maximum of five percent (5%) of the grant provided to this activity. The town will comply with Title XII of Division A of the Recovery Act, which requires that each recipient of CDBG-R funds must

have a signed contract with the state within 120 days subsequent to the state signing its grant agreement with the Department of Housing & Urban Development (HUD) and this activity will be completed prior to September 30, 2012.

(3) Jobs Created:

It is estimated that ten (10) construction jobs will be created, as a result of this activity.

(4) Additional Activity Information:

Special consideration will be given to energy efficiency upgrades as part of the project. The replacement of the sidewalks and curbing will allow pedestrians to cross the street intersections by ramps and detections creating a sense of “walk ability”. This will increase pedestrian activity and reduce vehicle usages in instances. Further, proper sidewalks and drainage will allow for easier accessibility creating an interactive neighborhood.

(5) Responsible Organization:

Don Roe

Town of Wallingford

45 South Main Street

Wallingford, CT 06492

203-294-2070

towngovwallingford@sbcglobal.net

B. CDBG-R INFORMATION BY ACTIVITY (COMPLETE FOR EACH ACTIVITY)

(1) Activity Name: **Town of Wallingford Project B**

Infrastructure Improvements for Wharton Brook Road, Louis Circle, Elm Street and Tremper Drive

(2) Activity Narrative:

The town of Wallingford is proposing a sidewalks replacement program and curbs replacement on various streets in the Ulbrich Heights neighborhood. Sidewalk and curb replacements are high on the town’s list of capital projects, however, the town’s annual sidewalk replacement program has been constrained by budgetary restrictions and high material costs. The sidewalks are adjacent to Ulbrich Heights, a 132 rental unit residential housing complex for low- and moderate-income families and a 40 unit elderly housing complex. The replacement of the sidewalks, curbing’s and drainages will provide a safe location for children and people to walk separated from motorized vehicles and will address the ADA requirements. The project will have an immediate impact in stabilizing the neighborhood by providing improved accessibility and mobility on the street and improving the image and perception of the area for existing residents.

One Hundred percent (100%) of CDBG-R funds for this activity will benefit low- and moderate-income persons and general administration cost will be limited to a maximum of five percent (5%) of the grant provided to this activity. The town will comply with Title XII of Division A of the Recovery Act, which requires that each recipient of CDBG-R funds must have a signed contract with the state within 120 days subsequent to the state signing its grant agreement with the Department of Housing & Urban Development (HUD) and this activity will be completed prior to September 30, 2012.

(3) Jobs Created:

It is estimated that ten (10) construction jobs will be created, as a result of this activity.

(4) Additional Activity Information:

Special consideration will be given to energy efficiency upgrades as part of the project. The replacement of the sidewalks and curbing will allow pedestrians to cross the street intersections by ramps and detections creating a sense of “walk ability”. This will increase pedestrian activity and reduce vehicle usages in instances. Further, proper sidewalks and drainage will allow for easier accessibility creating an interactive neighborhood.

(5) Responsible Organization:

Don Roe
Town of Wallingford
45 South Main Street
Wallingford, CT 06492
203-294-2070
towngovwallingford@sbcglobal.net

B. CDBG-R INFORMATION BY ACTIVITY (COMPLETE FOR EACH ACTIVITY)

(1) Activity Name: **Town of Windsor Project A**

Neighborhood Stabilization Program

(2) Activity Narrative:

The town of Windsor is proposing a rehabilitation/refinancing program to help existing homeowners make necessary improvements to their homes along with restructuring debt so as to render housing expenses affordable. The town intends to work with local lenders to restructure existing mortgages, effectively buying down interest rates to allow homeowners at risk to remain in their homes. In conjunction with the refinancing efforts, the homes will be inspected to access code violations, determine if any modifications are appropriate for handicapped accessibility, identify cost-effective energy conservation measures, and identify and hazardous material (lead based paint, asbestos, mold, or underground fuel tanks). The rehabilitation/refinancing program will occur in census tracts 4737 and 4731, both these census tracts have a “foreclosure risk” score of 18, which qualifies the area for NSP2 funding as a high risk area. This qualifying “foreclosure risk” score took into account a variety of factors including vacancies, foreclosures and income to mortgage ratios. As a result of job losses, changes in household makeup and mortgage payments adjusting upwards, a significant number of families are being forced to move due to foreclosure or the imminent threat of foreclosure. This program is intended to minimize the impact that the housing crisis is taking on both families and neighborhoods.

This activity will be funded under the national objective of Urgent Need. The current economic conditions have resulted in the area having a “foreclosure risk” score of 18 with significant vacant homes and foreclosed properties. The current economic condition constitutes a serious and immediate threat to the welfare of the neighborhoods in census tracts 4737 and 4731. The funding for this activity represents approximately ten percent (10%) of the state’s CDBG-R funds and general administration cost will be limited to a maximum of five percent (5%) of the grant provided to this activity. The town will comply with Title XII of Division A of the Recovery Act, which requires that each recipient of CDBG-R funds must have a signed contract with the state within 120 days subsequent to the state signing its grant

agreement with the Department of Housing & Urban Development (HUD) and this activity will be completed prior to September 30, 2012.

(3) Jobs Created:

It is estimated that three (3) construction jobs will be created as a result of this activity.

(4) Additional Activity Information:

The rehabilitation guidelines and specifications for this activity will include weatherization provisions, promote energy efficiency and conservation.

(5) Responsible Organization:

Peter Souza,
Town Manger
Town of Windsor
275 Broad Street
Windsor, CT 06095
860-285-1800
souza@townofwindsorct.com

B. CDBG-R INFORMATION BY ACTIVITY (COMPLETE FOR EACH ACTIVITY)

(1) Activity Name: **Town of Windsor Project B**

Demolition

(2) Activity Narrative:

The town of Windsor is proposing the clearance and demolition of three blighted structures located on two separate sites. The first site is located in an area identified in the town's Neighborhood Conservation Plan and is a former restaurant/motel situated at the intersection of I-91 and Route 305 (450 Bloomfield Avenue & 60 Dunfey Lane). The buildings have been vacant for almost twenty years and have been an eye sore with a negative impact on adjacent residential and commercial properties. The demolition of the two structures will remove this blighted condition from the neighborhood and effectively move the property one step close to redevelopment. This activity is consistent with Growth Management Principle #1 – Redevelop and Revitalize Regional Centers and Areas with Existing or Current Planned Infrastructure and #3 – Concentrate Development Around Transportation Nodes and Along Major Transportation Corridors to Support the Viability of Transportation Options

The second site is located at 38 East Wolcott Avenue, consisting of a vacated single family residence, which have been an eye sore and the subject of much vandalism. The property has been cited on numerous occasions for various property maintenance issues, however, the current owner lacks the resources to maintain the property in an acceptable manner. The Heath Department determined that the property was not habitable and the property has been placarded as such. While the town does have the ability to force the sale of the property, it is reluctant to do so without the resources to adequately address the exist conditions. The demolition of the dwelling will allow for the construction of a single family home suitable for the neighborhood.

This activity will be funded under the national objective of slums/blight on a spot basis. The funding for this activity represents approximately seven percent (7%) of the state's CDBG-R funds and general administration cost will be limited to a maximum of five percent (5%) of

the grant provided to this activity. The town will comply with Title XII of Division A of the Recovery Act, which requires that each recipient of CDBG-R funds must have a signed contract with the state within 120 days subsequent to the state signing its grant agreement with the Department of Housing & Urban Development (HUD) and this activity will be completed prior to September 30, 2012.

(3) Jobs Created:

It is estimated that two (2) construction jobs will be created as a result of this activity.

(4) Additional Activity Information:

Special considerations will be given to the construction of commercial and residential structures on these sites that will incorporate smart growth and energy efficiency standards in the design of the buildings.

(5) Responsible Organization:

Peter Souza,
Town Manger
Town of Windsor
275 Broad Street
Windsor, CT 06095
860-285-1800
souza@townofwindsorct.com

B. CDBG-R INFORMATION BY ACTIVITY (COMPLETE FOR EACH ACTIVITY)

(1) Activity Name: **Town of Windsor Project C**

Sidewalk Improvements

(2) Activity Narrative:

The activity is located in census tract 4737, known locally as the Deerfield neighborhood and the census tract has foreclosure risk” score of 18, which qualifies the area for NSP2 funding as an economic high risk area. In April, Stanadyne, a significant employer located in census tract 4737, announced the termination of its manufacturing operations and elimination of 250 jobs. As a consequence of these factors and in particular the current economic conditions, Windsor is greatly concerned about the negative impacts of potential foreclosures and vacancies in these at risk neighborhoods. The devastating effect vacant property has on the quality of life in areas of high foreclosures is well documented. It is the Town’s intent to address this issue proactively by providing strategic public investment in infrastructure and community facilities in neighborhoods of concern. Sidewalks are one component of this strategy as they provide a linkage to schools, community facilities and public transit. Park improvements demonstrate public commitment to quality of life issues and are vital to drawing families, which are the basis for strong neighborhoods.

The town of Windsor proposes to utilize the funds requested to construct or reconstruct approximately 1,900 linear feet of sidewalk. In addition, to addressing the deterioration of existing sidewalks, there are numerous areas where there are no sidewalks. The installation of additional sidewalks will effectively encourage the use of mass transit by providing a means to walk to the numerous bus stops in a safe fashion. This will improve connectivity to the mass transit system currently in place and provide safe passage for pedestrians, particularly school age children. In addition, there is currently an early childhood planning initiative

known as Thriving Children – Thriving Community, aka TC2, has identified the lack of sidewalks within one mile of public schools as an area of concern. The lack of sidewalks is not only a safety issue, it actually discourage walking, thus contributing to chronic health issues.

This activity will be funded under the national objective of Urgent Need. The current economic conditions have resulted in the area having a “foreclosure risk” score of 18 with significant vacant homes and foreclosure properties. The current economic condition constitutes a serious and immediate threat to the welfare of the neighborhood in census tracts 4737. The funding for this activity represents approximately three percent (3%) of the state’s CDBG-R funds and general administration cost will be limited to a maximum of five percent (5%) of the grant provided to this activity. The town will comply with Title XII of Division A of the Recovery Act, which requires that each recipient of CDBG-R funds must have a signed contract with the state within 120 days subsequent to the state signing its grant agreement with the Department of Housing & Urban Development (HUD) and this activity will be completed prior to September 30, 2012.

(3) Jobs Created:

It is estimated that two (2) construction jobs will be created as a result of this activity.

(4) Additional Activity Information:

The installation of additional sidewalks will effectively encourage the use of mass transit by providing a means to walk to the numerous bus stops in a safe fashion. This will improve connectivity to the mass transit system currently in place and provide safe passage for pedestrians, particularly school age children. Design and construction will take into account accessibility and drainage issues. The replacement of sidewalks and curbing will allow pedestrians to cross street intersections by ramps and detections creating a sense of “walk ability”. This will increase pedestrian activity and reduce vehicle usages in instances

(5) Responsible Organization:

Peter Souza,
 Town Manger
 Town of Windsor
 275 Broad Street
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Summary of Activities		
Amount of funds Admin	\$341,394	9%
Amount of funds Urgent Need	\$410,000	11%
Amount of funds Slum and Blight	\$200,000	6%
Amount of funds Public Services	00	0%
Amount of funds benefiting LMI	\$2,665,133	74%
Total funds Budgeted	\$3,616,527	100%

C. PUBLIC COMMENT

Provide a summary of public comments received to the proposed CDBG-R Substantial Amendment.

Note: A Proposed CDBG-R Substantial Amendment must be published via the usual methods and posted on the jurisdiction's website for no less than 7 calendar days for public comment.

Response:

On June 4, 2009 the DECD published a legal notice in 7 newspapers of general circulation around the state, including 1 of minority representation with Spanish version. The legal notice advised that the Draft CDBG-R Substantial Amendment was available for public comment. The notice also contained information regarding the time period for submitting comments, amount of funding available, targeted activities, how to access a copy of the Draft CDBG-R Substantial Amendment and how to provide comments. The required 7 day public comment period started on 6/5/09 and ended on 6/11/09. The legal notice and Draft CDBG-R Substantial Amendment were posted to DECD website at www.ct.gov/ecd. All 169 municipal chief elected officials and the regional planning agencies were informed of the public comment period on the Draft CDBG-R Substantial Amendment. DECD received one response to our request for comments on the Draft CDBG-R Substantial Amendment as summarized below, DECD's response follows. Please note that a copy of the legal notice is included as an attachment.

Public Comment:

Dear Mr. Regan:

Thank you for the opportunity to comment on the Draft Substantial Amendment to the Consolidated Plan 2008 for CDBG-R. It is commendable that smaller towns were also selected for assistance. Below are my questions and comments:

1. Is the current foreclosure data a fair picture of all towns in need? Has the State looked at the other at risk properties? While the data on pre-foreclosures is available to analyze, those other at risk homeowners who live paycheck to paycheck are not as transparent. And there are certainly segments of any town which will could have a higher foreclosure rate per that census block or geographic area, then the 12 towns selected. What help will they receive?
2. Can regions be linked in the analysis? We are looking at a new Regional Initiative...this could be a great way to begin some of that dialogue.
3. How will the State deal with the credit stability issues, the fallout of those whose homes will be bought out with no means of gaining suitable housing (rental or purchase) with their now weakened credit scores? Will there be financial training to rebuild FICO scores?
4. How will towns deal with those residents who become homeless or the increased need for rentals as a consequence of the homeowners losing their homes?
5. How quickly can the State purchase the foreclosed homes, or, and more importantly, can the State assist those homeowners to remain in their homes??
6. The plan delineates those activities they expect to be carried out with the CDBG-R funds to "promote energy conservation, smart growth, green building techniques or reduced emissions. The following relate to this item:
 - a. The State should provide necessary tools and checklists for how to build green.
 - b. If hard costs associated with infrastructure include waterline, street improvements and sidewalks, is there a way to recycle the old infrastructure? Does the State have that capacity or must contractors use out of state companies?

- c. What resources are there within CT (retailers/contractors/architects/builders) who can provide bulk (meaning an entire stretch of neighborhood) of energy efficient contractual work?
- d. Are there resources available to also handle any associated brownfields on the sites to rehabbed? How will it handle the removals of underground storage tanks (UST's) for example?
- e. Will there be any tax incentives for those companies who keep business within CT?

Thank you.

Sincerely,
Andrea M. Sangrey

Andrea M. Sangrey
Manager, Community Development Services
Town of Darien
2 Renshaw Road
Darien, CT 06820
Office: (203) 656-7351
Fax: (203) 656-7385

DECD's response:

1. The State completed an evaluation of all 169 towns to determine their foreclosure status. The small towns selected for CDBG-R were towns that were ranked right after the larger entitlement communities and determined to have the highest need for towns of their size. The State has designated that CDBG-R towns have the ability to apply for NSP type activities or infrastructure projects in areas of foreclosure. These eligible activities are in keeping with the President's message. The Neighborhood Stabilization Program (NSP) is designed for homes that are already foreclosed upon therefore there is no evaluation regarding families that are living paycheck to paycheck.
2. The funding amount allocated to Connecticut through CDBG-R is not enough to make the kind of impact that the NSP program was designed to do. Therefore, the State is in the process of applying to the US Department of Housing and Urban Development (HUD) for a second round of Neighborhood stabilization funding (NSP-2). Under the new NSP-2 round the State is preparing the application with a Regional consortium consisting of Cities and non-profit groups to address the issue of Foreclosure on a larger scale.
3. The CDBG-R program is not designed to assist individuals with credit issues.
4. The CDBG-R program is not designed to assist future homelessness.
5. Purchase and rehab of foreclosed upon homes should begin quickly once contracts are in place. The Program is not designed to prevent foreclosure but to acquire, rehabilitate and re-sell the properties after foreclosure.
6. a) Checklists to build green are available on HUD's website at www.HUD.gov or www.epa.gov/greenbuilding .
b) Re-cycle of old infrastructure is available through methods used by the Department Of Transportation (DOT)
c) We do not have this information, but all of our construction contracts must be competitively bid.

- d) The State currently has a Brownfield remediation program that is available to our communities should they have the need to remediate sites as part of their program.
- e) There is no provision in the CDBG-R to provide any tax incentives

CDBG-R Substantial Amendment Grantee Checklist

For the purposes of expediting review, HUD asks that applicants submit the following checklist along with the CDBG-R Substantial Amendment, Spreadsheet for Reporting Proposed CDBG-R Activities, and SF-424.

Contents of a CDBG-R Action Plan Substantial Amendment

Jurisdiction(s): State of Connecticut Lead Agency: DECD Jurisdiction Web Address: www.ct.gov/ecd (URL where CDBG-R Substantial Amendment materials are posted)	CDBG-R Contact Person: Veronica Hunter Address: 505 Hudson Street, Hartford, CT Telephone: 860-270-8236 Fax: 860-270-8135 Email: veronica.hunter@ct.gov
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The elements in the substantial amendment required for the CDBG recovery funds are:

A. SPREADSHEET FOR REPORTING PROPOSED CDBG-R ACTIVITIES

Does the submission contain a paper copy of the Spreadsheet for Reporting Proposed CDBG-R Activities?

Yes No Verification found on **page 3**

Does the submission include an electronic version of the Spreadsheet for Reporting Proposed CDBG-R Activities sent to the email box CDBG-R@hud.gov?

Yes No Date Spreadsheet was emailed: **6-26-09**

Does the Spreadsheet for Reporting Proposed CDBG-R Activities include, for each activity:

- amount of funds budgeted for each activity, including CDBG-R funds, any additional Recovery Funds used and total activity budget,
Yes No Verification found on page(s) **page 3**
- the Eligibility citation (eligibility regulatory cite or HCDA cite),
Yes No Verification found on page(s) **page 3**
- the CDBG national objective citation,
Yes No Verification found on page(s) **page 3**

B. CDBG-R INFORMATION BY ACTIVITY

Does the submission contain information by activity describing how the grantee will use the funds, including:

- a narrative for each activity describing how CDBG-R funds will be used in a manner that maximizes job creation and economic benefit,
Yes No Verification found on page(s) **pages 4-13**
- projected number of jobs created for each activity,
Yes No Verification found on page(s) **pages 4-13**

- whether an activity will promote energy efficiency and conservation,
Yes No Verification found on page(s) **pages 4-13**
- the name, location, and contact information for the entity that will carry out the activity,
Yes No Verification found on page(s) **pages 4-13**
- evidence that no more than 10% of the grant amount will be spent on administration and planning,
Yes No Verification found on page (s) **page 13**
- evidence that no more than 15% of the grant amount will be spent on public services,
Yes No Verification found on page (s) **page 13**
- evidence that at least 70% of the grant amount will benefit persons of low and moderate income,
Yes No Verification found on page (s) **page 13**

C. PUBLIC COMMENT PERIOD

Was the proposed action plan amendment published via the jurisdiction's usual methods and on the Internet for no less than 7 calendar days of public comment?

Yes No Verification found on page(s) **pages 14-16**

Is there a summary of citizen comments included in the final amendment?

Yes No Verification found on page(s) **pages 14-16**

D. CERTIFICATIONS

The following certifications are complete and accurate:

- | | | |
|--|------------------------------|-----------------------------|
| (1) Affirmatively furthering fair housing | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (2) Anti-displacement and relocation plan | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (3) Drug-free Workplace | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (4) Anti-lobbying | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (5) Authority of jurisdiction | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (6) Consistency with plan | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (7) Section 3 | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (8) Community development plan | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (9) Following a plan | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (10) Use of Funds | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (11) Excessive Force | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (12) Compliance with anti-discrimination laws | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (13) Lead-based paint procedures | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (14) Compliance with laws | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (15) Compliance with ARRA | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (16) Project selection | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (17) Timeliness of infrastructure investments | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (18) Buy American provision | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (19) Appropriate use of funds for infrastructure investments | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| (20) 70% of CDBG-R for LMI | Yes <input type="checkbox"/> | No <input type="checkbox"/> |

Optional Certification

- | | | |
|------------------|------------------------------|-----------------------------|
| (21) Urgent Need | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
|------------------|------------------------------|-----------------------------|

D. STATE CERTIFICATIONS

The following certifications are complete and accurate:

- | | | |
|--|---|-----------------------------|
| (1) Affirmatively furthering fair housing | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (2) Anti-displacement and relocation plan | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (3) Drug-free Workplace | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (4) Anti-lobbying | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (5) Authority of State | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (6) Consistency with plan | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (7) Section 3 | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (8) Community development plan | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (9) Consultation with Local Governments | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (10) Use of Funds | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (11) Excessive Force | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (12) Compliance with anti-discrimination laws | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (13) Compliance with laws | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (14) Compliance with ARRA | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (15) Project selection | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (16) Timeliness of infrastructure investments | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (17) Buy American provision | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (18) Appropriate use of funds for infrastructure investments | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| (19) 70% of CDBG-R for LMI | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |
| Optional Certification | | |
| (20) Urgent Need | Yes <input checked="" type="checkbox"/> | No <input type="checkbox"/> |

ATTACHMENTS

- Program Certifications
- HUD 424 Form
- Applicant Information Sheet
- Legal Notice for Public Comment Period
- Email Transmittal Notice to HUD: Regarding Submission of the Activity Spreadsheet

STATE CERTIFICATIONS

(1) **Affirmatively furthering fair housing.** The State will affirmatively further fair housing, which means that it will conduct an analysis to identify impediments to fair housing choice within the state, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting the analysis and actions in this regard.

(2) **Anti-displacement and relocation plan.** The jurisdiction will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended (42 U.S.C. 4601), and implementing regulations at 49 CFR part 24; and it has in effect and is following a residential anti-displacement and relocation assistance plan required under section 104(d) of the housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under CDBG-R.

(3) **Drug Free Workplace.** The jurisdiction will or will continue to provide a drug-free workplace by:

1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
2. Establishing an ongoing drug-free awareness program to inform employees about –
 - (a) The dangers of drug abuse in the workplace;
 - (b) The grantee's policy of maintaining a drug-free workplace;
 - (c) Any available drug counseling, rehabilitation, and employee assistance programs; and
 - (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
 - (a) Abide by the terms of the statement; and
 - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted:

(a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or

(b) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;

7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

(4) **Anti-lobbying.** To the best of the State's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;

2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and

3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

(5) **Authority of State.** The submission of the consolidated plan is authorized under State law and the State possesses the legal authority to carry out the programs under the consolidated plan for which it is seeking funding, in accordance with applicable HUD regulations.

(6) **Consistency with Plan.** The housing activities to be undertaken with CDBG-R funds are consistent with its consolidated plan.

(7) **Section 3.** The jurisdiction will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u), and implementing regulations at 24 CFR part 135.

(8) **Community development plan.** The jurisdiction certifies that the consolidated housing and community development plan identifies housing and community development needs and specifies both short-term and long-term community development objectives that have been developed in accordance with the primary objective of the statute authorizing the CDBG program.

(9) **Consultation with Local Governments.** The state certifies that, for community development activities, it engages or will engage in planning; that it provides or will provide technical assistance to local governments; and that it will not refuse to distribute funds on the basis of the particular eligible activity selected by the local government to meet its community development needs, except that a State is not prevented from establishing priorities in distributing funding on the basis of the activities selected.

(10) **Use of funds.** The jurisdiction has developed activities so as to give the maximum feasible priority to activities that will benefit low- and moderate-income families or aid in the prevention of slums or blight. Additional activities may be included that are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community where other financial resources are not available to meet such needs

It has complied with the following criteria:

1. **Maximum Feasible Priority.** With respect to activities expected to be assisted with CDBG-R funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);

2. **Special Assessments.** The State will require units of general local government that receive CDBG-R funds to certify to the following:

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG-R funds by assessing any amount against properties owned and occupied by persons of low- and moderate-income, including any fee charged or assessment made as a condition of obtaining access to such public improvements. However, if CDBG-R funds are used to pay the proportion of a fee or assessment attributable to the capital costs of public improvements (assisted in part with CDBG-R funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG-R funds. The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG-R funds, unless CDBG-R funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG-R funds. In addition, with respect to properties owned and occupied by moderate-income (but not low-income) families, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG-R funds if the jurisdiction certifies that it lacks CDBG-R or CDBG funds to cover the assessment.

(11) **Excessive Force.** The State will require units of general local government that receive CDBG-R funds to certify that they have adopted and are enforcing: (1) a policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and (2) a policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location that is the subject of such non-violent civil rights demonstrations within its jurisdiction.

(12) **Compliance with anti-discrimination laws.** The CDBG-R grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d), the Fair Housing Act (42 U.S.C. 3601-3619), and implementing regulations.

(13) **Compliance with laws.** The jurisdiction will comply with applicable laws.

(14) **Compliance with ARRA.** The jurisdiction will comply with Title XII of Division A of the American Recovery and Reinvestment Act of 2009.

(15) **Project selection.** The jurisdiction will select projects to be funded, by giving priority to projects that can award contracts based on bids within 120 days from the date the funds are made available to the recipient, and that will ensure maximum job creation and economic benefit.

(16) **Timeliness of infrastructure investments.** When the jurisdiction uses CDBG-R funds for infrastructure investments, the grantee will give preference to quick-start and finish activities, including a goal to use at least 50 percent of the funds for activities within 120 days of enactment of the Recovery Act.

(17) **Buy American provision.** The jurisdiction will ensure that all iron, steel and manufactured goods used in construction, alteration, repair, or maintenance of a public building or public work project assisted with CDBG-R funds under the Recovery Act must be produced in the United States unless the Secretary finds that: (1) the requirement is inconsistent with public interest; (2) those goods are not reasonably available or produced in sufficient quantity in the U.S.; (3) or the use of the goods will increase the project cost by more than 25 percent.

(18) **Appropriate use of funds for infrastructure investments.** The Governor, mayor, or other chief executive, as appropriate certifies, that any infrastructure investments have received the full review and vetting required by law and that the chief executive accepts responsibility that the infrastructure investment is an appropriate use of taxpayer dollars. Alternatively, a grantee's chief elected official certifies that infrastructure investments will receive the full review and vetting required by law and that the chief executive accepts responsibility that the infrastructure investment is an appropriate use of taxpayer dollars.

(19) **70% of CDBG-R for LMI.** The aggregate use of CDBG-R funds shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the grant is expended for activities that benefit such persons over the life of the CDBG-R grant.


Joan McDonald
Signature/Authorized Official

6/24/09
Date

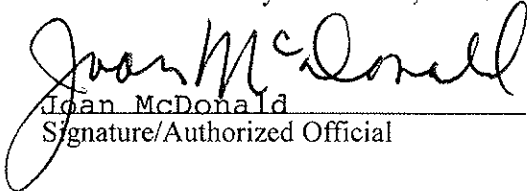
Commissioner, State of CT. D.E.C.D.
Title

OPTIONAL CERTIFICATION

CDBG-R

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having a particular urgency as specified in 24 CFR 570.208(c):

Where the urgent need is the current economic conditions, the grantee certifies that the activity is alleviating current economic conditions which pose a threat to the economic welfare of the community in which the activity is being carried out, the recipient is unable to finance the activity on its own, and other sources of funding are not available.


Joan McDonald
Signature/Authorized Official

6/24/09
Date

Commissioner, State of CT. D.E.C.D.
Title

Application for Federal Assistance SF-424

Version 02

*1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application	*2. Type of Application * If Revision, select appropriate letter(s) <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision *Other (Specify) _____
--	---

3. Date Received:	4. Applicant Identifier:
--------------------------	---------------------------------

5a. Federal Entity Identifier:	*5b. Federal Award Identifier:
---------------------------------------	---------------------------------------

State Use Only:

6. Date Received by State:	7. State Application Identifier:
-----------------------------------	---

8. APPLICANT INFORMATION:

***a. Legal Name:** State of Connecticut, Department of Economic and Community Development

*b. Employer/Taxpayer Identification Number (EIN/TIN): 30-0566789	*c. Organizational DUNS: 807851043
---	--

d. Address:

***Street 1:** 505 Hudson Street
Street 2: _____
***City:** Hartford
County: _____
***State:** Connecticut
Province: _____
***Country:** USA
***Zip / Postal Code** 06106-7106

e. Organizational Unit:

Department Name: Department of Economic and Community Development	Division Name: Office of Municipal Development
---	--

f. Name and contact information of person to be contacted on matters involving this application:

Prefix: _____ ***First Name:** Veronica
Middle Name: _____
***Last Name:** Hunter
Suffix: _____

Title: Community Development Specialist

Organizational Affiliation:

***Telephone Number:** 860-270-8236 **Fax Number:** 860-270-8135

***Email:** veronica.hunter@ct.gov

Application for Federal Assistance SF-424

Version 02

***9. Type of Applicant 1: Select Applicant Type:**

A.State Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

*Other (Specify)

***10 Name of Federal Agency:**

U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.255 _____

CFDA Title:

***12 Funding Opportunity Number:**

N/A _____

*Title:

13. Competition Identification Number:

N/A _____

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

state wide - Connecticut

***15. Descriptive Title of Applicant's Project:**

Community Development Block Grant - Recovery (CDBGR)

Application for Federal Assistance SF-424

Version 02

16. Congressional Districts Of:

*a. Applicant: 1st, 2nd, 3rd, 4th, 5th*b. Program/Project: 1st, 2nd, 3rd, 4th, 5th

17. Proposed Project:

*a. Start Date: 8/1/2009

*b. End Date: 9/30/2012

18. Estimated Funding (\$):

*a. Federal	_____	\$3,616,527
*b. Applicant	_____	
*c. State	_____	
*d. Local	_____	
*e. Other	_____	
*f. Program Income	_____	
*g. TOTAL	_____	\$3,616,527

*19. Is Application Subject to Review By State Under Executive Order 12372 Process?

- a. This application was made available to the State under the Executive Order 12372 Process for review on _____
- b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- c. Program is not covered by E. O. 12372

*20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes", provide explanation.)

Yes No

21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U. S. Code, Title 218, Section 1001)

** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions

Authorized Representative:

Prefix: _____ *First Name: Joan _____

Middle Name: _____

*Last Name: McDonald _____

Suffix: _____

*Title: Commissioner

*Telephone Number: 860-270-8010

Fax Number: 860-270-8070

* Email: joan.mcdonald@ct.gov

*Signature of Authorized Representative: 

*Date Signed: 6/24/09

APPLICANT INFORMATION SHEET

Draft Substantial Amendment to the Consolidated Plan 2008 Action Plan for the Community Development Block Grant - Recovery (CDBG-R) Program

Grantee Name	State of Connecticut
Name of Entity or Department Administering Funds	Connecticut Department of Economic & Community Development
DUNS	807851043 EIN/TIN #30-0566789
CCR	CAGE code- 5JOG4
Contact Person	Veronica Hunter
Title	Community Development Specialist
Address	505 Hudson Street
City, State, Zip Code	Hartford, CT 06106
Telephone	860-270-8236
Fax	860-270-8135
Email Address	veronica.hunter@ct.gov
Authorized Official	Joan McDonald
Title	Commissioner
Address	505 Hudson Street
City, State, Zip Code	Hartford, CT 06106
Telephone	860-270-8010
Fax	860-270-8070
Email Address	joan.mcdonald@ct.gov
Web Address where this document is posted, URL	http://www.ct.gov/ecd/lib/ecd/housing_plans/cdbg-r_sub_amend_final.pdf
Amount Grantee is Eligible to Receive*	\$ 3,616,527
Amount Grantee is Requesting	\$ 3,616,527

**NOTICE OF PUBLIC COMMENT PERIOD
THE STATE OF CONNECTICUT
DEPARTMENT OF ECONOMIC AND COMMUNITY DEVELOPMENT
IS SEEKING PUBLIC COMMENT ON THE STATE'S DRAFT
SUBSTANTIAL AMENDMENT TO THE CONSOLIDATED PLAN 2008 ACTION
PLAN FOR THE COMMUNITY DEVELOPMENT BLOCK GRANT RECOVERY
PROGRAM (CDBG-R)**

The public comment period will begin June 5, 2009 and end June 11, 2009 at the close of business. The state's draft CDBG-R Substantial Amendment is for the utilization of approximately \$3,616,527 of funding under Title XII of the American Recovery and Reinvestment Act of 2009 (ARRA). A copy of ARRA can be found at <http://www.hud.gov/recovery/>. The purpose of the CDBG-R funding is to provide a supplemental appropriation for CDBG eligible activities to address current economic conditions. The state's CDBG-R funding is targeted for activities such as; acquisition, rehabilitation and resale of foreclosed properties and related infrastructure projects that will spur further economic investment, increased energy efficiency, and job creation or retention. The state's CDBG-R funds will be administered by the Department of Economic and Community Development (DECD).

All state residents are encouraged to provide written comment on the state's draft CDBG-R Substantial Amendment. A copy of the state's draft CDBG-R Substantial Amendment as well as the state's five-year Consolidated Plan for Housing and Community Development and the annual Action Plans are available at the Department of Economic and Community Development's website, www.DECD.org.

Written comments may be sent to W. Michael Regan, Community Development Assistant Administrator, Office of Strategy and Policy, Department of Economic & Community Development, 505 Hudson Street, Hartford, CT 06106-7106 or emailed to CDBG-R.comments@ct.gov. All comments received will be summarized and responded to in the Public Comment Section of the final CDBG-R Substantial Amendment which will be posted on DECD's website, www.DECD.org.

Department of Economic & Community Development programs are administered in a nondiscriminatory manner, consistent with equal employment opportunities, affirmative action, and fair housing requirements. Questions, concerns, complaints or requests for information in alternative formats must be directed to the ADA (504) Coordinator at 860-566-1755.

Publication Date: June 4, 2009

From: Smith, Leroy A
Sent: Friday, June 26, 2009 9:18 AM
To: 'CDBG-R@hud.gov'
Cc: Landry, Debra
Subject: State of Connecticut CDBG-R Data Spreadsheet

Attachments: CDBG-R Data Spreadsheet~amend3.xls
Attached is a copy of the CDBG-R Data Spreadsheet for the state of Connecticut.

Thank you,

LeRoy Smith
Economic & Community Development Agent
CT Department of Economic & Community Development
860-270-8254

leroy.smith@ct.gov



Ronald F. Angelo
Deputy Commissioner

July 13, 2009



State of Connecticut
Department of Economic and
Community Development

Mr Gary Reisine
Community Planning and Development Director
U.S. Department of Housing & Urban Development
1 Corporate Center 19th fl
Hartford, CT 06103

Dear Mr Reisine:

Thank you for the opportunity to clarify our CDBG-R application. As stated in your email your initial review generated some questions which we will address in this letter.

- **"A description of how the distribution and uses of the grantee's CDBG-R funds will meet the requirements of Title XII of Division A and Section 1602 of the Recovery Act: that, in selecting projects to be funded, recipients shall give priority to projects that can award contracts based on bids within 120 days from the date the funds are made available to the recipients."**

Title XII or CDBG Recovery (CDBG-R) was established to stimulate the economy using the CDBG program activities and to ensure responsible distribution of the funds. Prior to HUD releasing the CDBG-R requirements, the State of Connecticut chose to be proactive and selected two eligible CDBG activities and began the process to select recipients. Consideration was given to projects that could meet the selected NSP and Infrastructure activities and also meet the initial one year completion deadline.

The state received many inquiries following the Neighborhood Stabilization Program, where the state funded entitlement communities based on their need scores and their large number of foreclosed properties. In an attempt to assist the smaller towns that could not compete with the larger cities for that funding the state evaluated the foreclosure activity for the small cities eligible communities and announced funding for 12 towns based on their foreclosure activity. (method attached)

These 12 towns were encouraged to submit applications that addressed the stabilization of these neighborhoods based on foreclosure type activities, and they were also able to consider infrastructure projects that were in support of the NSP type activity. The state received applications from 9 of the 12 identified

communities which were evaluated to determine which towns could meet the 120 day contract award criteria. Of the nine activities received, six included Sidewalk reconstruction in areas of highest need and they indicated they would be "in the ground" to meet the 120 day award criteria.

As a result of the states evaluation, priority was given to 6 towns that demonstrated a ready-to-go status and those towns were submitted to HUD for review.

Review criteria included:

- **Eligible Activity** – does project address one of the two activities for which applications were requested? These activities are:
 1. acquisition, rehabilitation and resale of foreclosed residential properties.
 2. infrastructure activities that will promote neighborhood stabilization.
- **Readiness to proceed** – can project meet the federal criteria that **priority** be given to projects that can award contracts based on bids within 120 days from the date funds are made available to the state. Projects must also demonstrate ability to spend funds no later than September 30, 2012.
- **Maximum grant amount** – does each project meet the maximum grant amount limit of \$750,000?
- **Maximum administrative funding** – does project meet the maximum administrative cost limit of 5%?
- **"CDBG-R funds being used for infrastructure investments, recipients shall give preference to activities that can be started and completed expeditiously, including a goal of using at least 50 percent of the funds for activities that can be initiated not later than 120 calendar days after February 17, 2009 (pgs. 15-16 of the CDBG-R Notice)"**

The state of Connecticut acknowledges that Congress had a goal to use 50% of the funds for activities that can be initiated no later than 120 calendar days after February 17, 2009, which was June 17, 2009. The State made an effort to meet that goal date for the infrastructure projects, but due to timing issues was unable to have any projects in place by June 17th. Because the State's Substantial Amendment was not due to HUD for review until June 29th and HUD needed time to review and approve the Amendment, DECD focused its attention on selecting projects that could award a contract within the 120 days of the HUD contract signing.

- **“Also, please provide documentation that the draft version of the Amendment was posted to DECD’s website for the comment period of June 5-11, and that all comments received were included in the Amendment.”**

DECD published the legal notice in seven newspapers on June 4th with a comment period of June 5th through June 11th, which was the required seven days. The Legal notice and the draft amendment were both posted on the DECD website starting on June 5th. The draft amendment remained on the site until it was replaced by the final document that was sent to HUD, however the legal notice was removed on June 12th, because the commentary period ended. DECD received one response during the public comment period. The comment and DECD’s response was included in the final version of the CDBG-R Substantial Amendment that was submitted to HUD and also posted on the DECD website.

After checking with our IT department we have been informed that we do not have software capable of providing computer verification of the web posting dates. We have provided a written summary of our actions but are unable to provide computer confirmation. If HUD can tell us what they are looking for, DECD will make every effort to provide computer verification of the required information in the future.

- **“amend the administrative costs listed on page 4 of the Amendment to reflect the correct total administrative cost as \$341,394.”**

This correction has been made and will be changed on our website and a corrected page will be sent to HUD.

Again, thank you for your assistance in this matter and if you have any additional questions please feel free to contact Veronica Hunter at 860-270-8236.

Sincerely,



Ronald Angelo
Deputy Commissioner
Department of Economic & Community Development

Attachment

The listing of the selected towns and the foreclosure information

<u>Town/City</u>	<u>1st quarter 2008</u>	<u>1st quarter 2009</u>	<u>% increase (decrease)</u>
Ansonia	17	34	100%
Bloomfield	45	39	(13%)
East Haven	53	92	74%
Enfield	49	54	10%
Killingly	24	57	138%
Naugatuck	49	73	49%
New Milford	38	70	84%
Plainfield	35	41	17%
Shelton	31	56	81%
Torrington	49	83	69%
Wallingford	32	49	53%
Windsor	<u>29</u>	<u>61</u>	<u>110%</u>
TOTAL	451	709	57% increase

TOTAL FOR 2008

<u>Town/City</u>	<u>Lis Penden Filings</u>
Ansonia	111
Bloomfield	141
East Haven	185
Enfield	180
Killingly	109
Naugatuck	196
New Milford	188
Plainfield	122
Shelton	118
Torrington	204
Wallingford	122
Windsor	<u>168</u>
TOTAL	1,844