



STATE OF CONNECTICUT

OFFICE OF POLICY AND MANAGEMENT

October 20, 2016

The Honorable Kevin Lembo
State Comptroller
55 Elm Street
Hartford, Connecticut 06106

Dear Comptroller Lembo:

The following information on the state's General Fund for fiscal year 2017 is provided in accordance with Section 4-66 of the General Statutes. In addition, an analysis of the Special Transportation Fund is included due to the significant nature of this fund.

General Fund

We are projecting a minor \$5.7 million operating deficit. Given that our estimates reflect information only through the first quarter of the fiscal year, this projection does not represent a material deviation from the budget plan. Expenditures are anticipated to be \$9.3 million greater than budgeted, and this is offset by revenues that are projected to be \$3.4 million above the budgeted plan. Our estimates are explained in greater detail below. Note that my office and the legislature's Office of Fiscal Analysis will release a consensus revenue forecast on November 10th.

Revenues

Projected revenues have been revised upward by \$3.4 million compared to last month's forecast. The largest change is in miscellaneous revenue, up due to a one-time settlement with Royal Bank of Scotland totaling \$120 million. The budget anticipated \$40 million from various settlements in FY 2017, so as a result we have only reflected net budgetary improvement of \$80 million. The Health Provider Tax has been revised upward by \$21.2 million due to stronger than expected FY 2016 year end results which signals better collections in FY 2017. The Personal Income Tax has been revised downward by \$53.0 million to reflect weakness in estimated payments received thus far in the fiscal year. The Sales and Use Tax has been revised downward by \$44.8 million as the tax has been underperforming its target. All other revenue sources remain unchanged from our last forecast.

It is worth noting that both the withholding component of the Personal Income Tax and the Corporation Tax are currently trending above our budgeted targets. The growth rate of withholding collections appears to have risen to 4.0% compared to 3.3% as assumed in the adopted budget. We have not reflected the positive trend in this month's forecast pending additional monthly data confirming whether the improvement is durable in nature. Similarly, Corporation Tax collections exceeded our September target and have already exceeded our October target by midmonth. We have similarly not reflected this positive development given the historic volatility of collections under this tax source and pending additional data confirming

the upward trend. As a side note, we would also mention that the U.S. equity markets have performed well thus far this calendar year, which typically has a positive correlation with our Personal Income Tax collections during the critical filing season in the Spring. Regardless, General Fund revenue collections by this point represent only about 15% of the annual total, which is rather limited data from which to make significant alterations to the revenue forecast absent any significant exogenous factor.

Expenditures

Estimated expenditures are projected to be \$9.3 million above the budget plan, with \$20.8 million in additional requirements offset by \$16.5 million in lapses beyond budgeted levels, and \$5.0 million in expenditures paid from the resources of the General Fund.

Deficiencies. Shortfalls are forecast in the following agencies:

- Office of the Chief Medical Examiner. A total shortfall of \$275,000 is estimated, consisting of \$245,000 in Personal Services and \$30,000 in Other Expenses, as the adopted budget did not annualize funding provided via deficiency appropriation in FY 2016.
- Office of Early Childhood. A total shortfall \$16.8 million is projected, with \$8.1 million of that in the Birth to Three account due to caseload increases and increased utilization of more costly services, and \$8.7 million in the Care for Kids account as a result of increases in subsidy rates to reflect collective bargaining increases for day care workers and changes in federal regulations.
- Public Defender Services Commission. A total shortfall of \$3.7 million is projected, with \$2.4 million in Personal Services, \$1.0 million in Assigned Counsel – Criminal, and \$300,000 in Expert Witnesses.

Also affecting balance is \$5.0 million in estimated requirements for Adjudicated Claims. Expenditures to date total less than \$3 million. Only \$40,000 has been expended this year for the SEBAC v. Rowland settlement, with another \$0.7 million in compensatory damages expected to be paid in the coming weeks. Existing law requires that Adjudicated Claims payments be made from the resources of the General Fund.

Lapses. A net total of \$16.5 million in the Fringe Benefits accounts administered by the Comptroller is projected to remain unspent at year end beyond budgeted holdbacks. This sum includes \$6.0 million in the Employers Social Security Tax appropriation, \$8.0 million in health care costs for active employees, and \$2.0 million in the Higher Education Alternative Retirement System account. As noted in prior months, we continue to monitor achievement of significant lapses assumed in the adopted budget for all branches of government.

We call your attention to two significant differences between our expenditure estimate and the estimates released recently by the Office of Fiscal Analysis (OFA). The first area of difference is Debt Service, which OFA projects to be deficient by \$51 million. Estimates provided by the Office of the State Treasurer suggest a potential deficiency of \$22.7 million, but our projection is that debt service costs will be consistent with the appropriation. The second area of difference is in the area of Adjudicated Claims. OFA projects \$18 million will be expended for settlement costs

related to the SEBAC v. Rowland decision. At this time we do not have updated information regarding the exact monetary costs to be paid as part of the settlement during FY 2017. Any remaining differences between our forecasts are relatively insignificant and immaterial.

Special Transportation Fund

We are projecting an operating deficit of \$0.9 million in the Transportation Fund. Projected revenues are \$10.2 million below budget plan due to a \$5.2 million downward revision in projected Sales and Use Tax receipts and a \$5.0 million reduction in estimated Motor Vehicle Receipts. On the expenditure side, \$15.3 million in Debt Service will lapse, as will \$5.0 million in health care costs for active employees in the fringe benefit accounts administered by the Comptroller. We anticipate the fund balance on June 30, 2017 to be \$141.9 million.

As we note each month, the foregoing information represents the best forecast that can be made at this time, and future estimates will differ as a result of changes in the economy, expenditure patterns, and/or other factors as the year progresses. If you have any questions about this information, please feel free to contact me.

Sincerely,

A handwritten signature in black ink, appearing to read "Benjamin Barnes". The signature is written in a cursive style with a large initial "B".

Benjamin Barnes
Secretary

Summary
October 20, 2016

State of Connecticut
Summary of Changes
General Fund and Special Transportation Fund
Projected to June 30, 2017
As of September 30, 2016
(In Millions)

General Fund

Balance from Operations - Prior Month		\$	0.2
Revenues			
Personal Income Tax	(53.0)		
Sales and Use Tax	(44.8)		
Health Provider Tax	21.2		
Miscellaneous	80.0		3.4
Expenditures			
Additional Requirements	(16.8)		
Estimated Lapses	12.5		
Miscellaneous Adjustments/Rounding	(5.0)		(9.3)
Estimated Balance from Operations - June 30, 2017		\$	<u>(5.7)</u>

Special Transportation Fund

Fund Balance as of June 30, 2016		\$	142.8
Balance from Operations - Prior Month			4.3
Revenues			
Sales and Use Tax	(5.2)		
Motor Vehicle Receipts	(5.0)		(10.2)
Expenditures			
Additional Requirements	0.0		
Estimated Lapses	5.0		
Miscellaneous Adjustments/Rounding	0.0		5.0
Estimated Fund Balance - June 30, 2017		\$	<u>141.9</u>

State of Connecticut
General Fund
Statement of Revenues, Expenditures, and Results of Operations
Projected to June 30, 2017
As of September 30, 2016
(In Millions)

	General Assembly Budget Plan ¹	Revised Estimates OPM	Over/ (Under)
REVENUE			
Taxes	\$ 16,768.5	\$ 16,691.9	\$ (76.6)
Less: Refunds	(1,248.6)	(1,248.6)	-
Taxes - Net	\$ 15,519.9	\$ 15,443.3	\$ (76.6)
Other Revenue	1,219.0	1,299.0	80.0
Other Sources	1,147.8	1,147.8	-
TOTAL Revenue	\$ 17,886.7	\$ 17,890.1	\$ 3.4
EXPENDITURES			
Initial Current Year Appropriations	\$ 18,073.3	\$ 18,073.3	\$ 0.0
Prior Year Appropriations Continued to FY 2017 ²		96.5	96.5
TOTAL Initial and Continued Appropriations	\$ 18,073.3	\$ 18,169.8	\$ 96.5
Appropriation Adjustments	-	-	-
TOTAL Adjusted Appropriations	\$ 18,073.3	\$ 18,169.8	\$ 96.5
Net Additional Expenditure Requirements		20.8	20.8
Estimated Appropriations Lapsed	(209.3)	(203.3)	6.0
Estimated Appropriations to be Continued to FY 2018		-	-
TOTAL Estimated Expenditures	\$ 17,864.0	\$ 17,987.3	\$ 123.3
Net Change in Fund Balance - Continuing Appropriations		(96.5)	(96.5)
Miscellaneous Adjustments/Rounding		(5.0)	(5.0)
Net Change in Unassigned Fund Balance - 6/30/2017	\$ 22.7	\$ (5.7)	\$ (28.4)

1. P.A. 15-244, as amended by P.A. 15-5, June Spec. Sess. and P.A. 16-2, May Spec. Sess., after gubernatorial line item vetoes.

2. P.A. 15-244, as amended by P.A. 15-5, June Spec. Sess., P.A. 16-2, May Spec. Sess., and other statutory provisions.

State of Connecticut
General Fund
Revenue Estimates
Projected to June 30, 2017
As of September 30, 2016
(In Millions)

	General Assembly Budget Plan ¹	Revised Estimates OPM	Over/ (Under)
TAXES			
Personal Income	\$ 9,519.0	\$ 9,466.0	\$ (53.0)
Sales and Use	4,328.7	4,283.9	(44.8)
Corporation	839.3	839.3	-
Public Service Corporations	283.9	283.9	-
Inheritance and Estate	174.6	174.6	-
Insurance Companies	245.4	245.4	-
Cigarettes	371.1	371.1	-
Real Estate Conveyance	201.8	201.8	-
Alcoholic Beverages	62.2	62.2	-
Admissions and Dues	39.0	39.0	-
Health Provider Tax	683.4	704.6	21.2
Miscellaneous	20.1	20.1	-
TOTAL - TAXES	\$ 16,768.5	\$ 16,691.9	\$ (76.6)
Less: Refunds of Taxes	(1,106.5)	(1,106.5)	-
Earned Income Tax Credit	(133.6)	(133.6)	-
R & D Credit Exchange	(8.5)	(8.5)	-
TOTAL - TAXES - NET	\$ 15,519.9	\$ 15,443.3	\$ (76.6)
OTHER REVENUE			
Transfers - Special Revenue	\$ 355.5	\$ 355.5	\$ -
Indian Gaming Payments	267.0	267.0	-
Licenses, Permits, Fees	269.2	269.2	-
Sales of Commodities and Services	42.6	42.6	-
Rents, Fines, Escheats	128.0	128.0	-
Investment Income	3.8	3.8	-
Miscellaneous	219.0	299.0	80.0
Refunds of Payments	(66.1)	(66.1)	-
TOTAL - OTHER REVENUE	\$ 1,219.0	\$ 1,299.0	\$ 80.0
OTHER SOURCES			
Federal Grants	\$ 1,257.6	\$ 1,257.6	\$ -
Transfer from Tobacco Settlement Fund	108.5	108.5	-
Transfers From/(To) Other Funds	(218.3)	(218.3)	-
TOTAL - OTHER SOURCES	\$ 1,147.8	\$ 1,147.8	\$ -
TOTAL - GENERAL FUND REVENUE	\$ 17,886.7	\$ 17,890.1	\$ 3.4

1. P.A. 16-2, May Special Session, and P.A. 16-3, May Special Session.

State of Connecticut - General Fund
Appropriation Adjustments - Net Additional Requirements
Projected to June 30, 2017
As of September 30, 2016

Office of the Chief Medical Examiner	\$ 275,000
Office of Early Childhood	16,800,000
Public Defenders Services Commission	3,700,000
Total	<u>\$ 20,775,000</u>

State of Connecticut
General Fund
Estimated Lapses
Projected to June 30, 2017
As of September 30, 2016

Unallocated Lapse - Amount Allocated ¹ .	\$ 41,879,699
Unallocated Lapse - Remaining	30,096,493
Unallocated Lapse - Legislative ¹ .	3,028,105
Unallocated Lapse - Judicial ¹ .	7,400,672
General Lapse - Judicial	15,075,000
Targeted Savings - Amount Allocated	61,801,472
Targeted Savings - Remaining	7,047,496
Arts and Tourism Lapse	500,000
Municipal Opportunities and Regional Efficiencies Lapse	20,000,000
OSC - Fringe Benefits	16,500,000
Total	<u>\$ 203,328,937</u>

1. Allocable pursuant to Public Act 16-2, May Spec. Sess., Section 35.

State of Connecticut
2016-17 General Fund
Summary of Operations Per Letter to the Comptroller
(In Millions)

	Budget Plan ¹	July 2016	August 2016	September 2016	October 2016	November 2016	December 2016	January 2017	February 2017	March 2017	April 2017	May 2017	June 2017
REVENUE	\$ 17,886.7	\$ 17,886.7	\$ 17,886.7	\$ 17,890.1									
Appropriations	18,073.3	18,073.3	18,073.3	18,073.3									
Additional Requirements	0.0	0.0	4.0	20.8									
Less: Estimated Lapses	(209.3)	(186.8)	(190.8)	(203.3)									
TOTAL - Estimated Expenditures	17,864.0	17,886.5	17,886.5	17,890.8	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Balance from Operations	22.7	0.2	0.2	(0.7)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Misc. Adjustments/Rounding	0.0	0.0	0.0	(5.0)									
Est. Balance from Operations - 6/30/17	\$22.7	\$0.2	\$0.2	(\$5.7)	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

1. P.A. 15-244, as amended by P.A. 15-5, June Spec. Sess. and P.A. 16-2, May Spec. Sess.

State of Connecticut
Special Transportation Fund
Analysis of Budget Plan
Projected to June 30, 2017
As of September 30, 2016
(In Millions)

	General Assembly <u>Budget Plan</u> ¹	Revised Estimates <u>OPM</u>	Over/ <u>(Under)</u>
Fund Balance as of June 30, 2016 ²	\$ 150.4	\$ 142.8	\$ (7.6)
REVENUE			
Taxes	\$ 1,065.3	\$ 1,060.1	\$ (5.2)
Less: Refunds of Taxes	<u>(14.5)</u>	<u>(14.5)</u>	<u>-</u>
Taxes - Net	1,050.8	1,045.6	(5.2)
Other Revenue	<u>413.6</u>	<u>408.6</u>	<u>(5.0)</u>
TOTAL - Revenue	\$ 1,464.4	\$ 1,454.2	\$ (10.2)
EXPENDITURES			
Appropriations	\$ 1,475.4	\$ 1,475.4	\$ -
Prior Year Appropriations Continued to FY 2016 ²		22.6	22.6
TOTAL Initial and Continued Appropriations	<u>\$ 1,475.4</u>	<u>\$ 1,498.0</u>	<u>\$ 22.6</u>
Appropriation Adjustments	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL Adjusted Appropriations	\$ 1,475.4	\$ 1,498.0	\$ 22.6
Net Additional Expenditure Requirements		-	-
Estimated Appropriations Lapsed	(12.0)	(20.3)	(8.3)
Estimated Appropriations to be Continued to FY 2017		<u>-</u>	<u>-</u>
TOTAL Estimated Expenditures	\$ 1,463.4	\$ 1,477.7	\$ 14.3
Net Change in Fund Balance - Continuing Appropriations		(22.6)	(22.6)
Miscellaneous Adjustments/Rounding		-	-
Net Change in Unassigned Fund Balance - FY 2017	\$ 1.0	\$ (0.9)	\$ (1.9)
Estimated Fund Balance - June 30, 2017	<u>\$ 151.4</u>	<u>\$ 141.9</u>	<u>\$ (9.5)</u>

1. P.A. 15-244, as amended by P.A. 15-5, June Spec. Sess. and P.A. 16-2, May Spec. Sess.

2. Budget plan as estimated by the Office of Policy and Management.

State of Connecticut
Special Transportation Fund
Revenue Estimates
Projected to June 30, 2017
As of September 30, 2016
(In Millions)

	General Assembly Budget Plan ¹	Revised Estimates OPM	Over/ (Under)
TAXES			
Motor Fuels	\$ 503.7	\$ 503.7	\$ -
Oil Companies	268.4	268.4	-
Sales & Use Tax	202.9	197.7	(5.2)
Sales Tax DMV	90.3	90.3	-
TOTAL - TAXES	<u>1,065.3</u>	<u>1,060.1</u>	<u>(5.2)</u>
Less: Refunds of Taxes	(14.5)	(14.5)	-
TOTAL - TAXES - NET	<u>\$ 1,050.8</u>	<u>\$ 1,045.6</u>	<u>\$ (5.2)</u>
OTHER REVENUE			
Motor Vehicle Receipts	\$ 261.8	\$ 256.8	\$ (5.0)
Licenses, Permits, Fees	141.5	141.5	-
Interest Income	8.5	8.5	-
Federal Grants	12.1	12.1	-
Transfers (To)/From Other Funds	(6.5)	(6.5)	-
Refunds of Payments	(3.8)	(3.8)	-
TOTAL - OTHER REVENUE	<u>\$ 413.6</u>	<u>\$ 408.6</u>	<u>\$ (5.0)</u>
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	<u>\$ 1,464.4</u>	<u>\$ 1,454.2</u>	<u>\$ (10.2)</u>

1. P.A. 15-244, as amended by P.A. 15-5, June Spec. Sess. and P.A. 16-2, May Spec. Sess.

Statement 3T
October 20, 2016

State of Connecticut
Special Transportation Fund
Appropriation Adjustments - Net Additional Requirements
Projected to June 30, 2017
As of September 30, 2016

No Additional Requirements	\$	-
Total	<u>\$</u>	<u>-</u>

Statement 4T
October 20, 2016

State of Connecticut
Special Transportation Fund
Estimated Lapses
Projected to June 30, 2017
As of September 30, 2016

Unallocated Lapse	\$	-
OSC - Fringe Benefits		5,000,000
OTT - Debt Service		15,300,000
Total	\$	<u>20,300,000</u>

State of Connecticut
 2016-17 Special Transportation Fund
 Summary of Operations Per Letter to the Comptroller
 (In Millions)

	Budget Plan ¹	July 2016	August 2016	September 2016	October 2016	November 2016	December 2016	January 2017	February 2017	March 2017	April 2017	May 2017	June 2017
Beginning Balance ²	\$ 150.4	\$ 150.4	\$ 142.8	\$ 142.8									
Revenue	1,464.4	1,464.4	1,464.4	1,454.2									
Total Available	1,614.8	1,614.8	1,607.2	1,597.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Appropriations	1,475.4	1,475.4	1,475.4	1,475.4									
Additional Requirements	0.0	0.0	0.0	0.0									
Less: Estimated Lapses	(12.0)	(12.0)	(15.3)	(20.3)									
TOTAL - Estimated Expenditures	1,463.4	1,463.4	1,460.1	1,455.1	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Balance from Operations	1.0	1.0	4.3	(0.9)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Misc. Adjustments/Rounding	0.0	0.0	0.0	0.0									
Estimated Balance 6/30/16	\$151.4	\$151.4	\$147.1	\$141.9	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

1. P.A. 15-244, as amended by P.A. 15-5, June Spec. Sess. and P.A. 16-2, May Spec. Sess.
 2. Budget Plan and the months of July and August as estimated by the Office of Policy and Management.