



# Monthly Meeting #7

## Coordinated Water System Plan Central Region

Northeastern Connecticut Council of Governments, Dayville, Connecticut | December 14, 2016

# Agenda



1. Welcome & Roll Call (5 minutes)
2. Approval of November Meeting Minutes (5 minutes)
3. Formal Correspondence (5 minutes)
4. Public Comment Period (10 minutes)
5. Final Water Supply Assessment Review / Vote to Approve for Submission to DPH (15 minutes)
6. Summary of ESA Declaration Forms, Public Comments Received on Declarants, and Discussion (40 minutes)
7. Other Business (10 minutes)



# 1. Welcome and Roll Call

## 2. Approval of Meeting Minutes

## 3. Formal Correspondence

# Formal Correspondence



Date	From	To	Main Topic(s)
11/14/16 (letter)	Eastern WUCC	Eastern WUCC Members, municipal CEOs, interested parties	Preliminary Exclusive Service Declarations received to date and opportunity to comment
11/16/16 (email)	Eastern WUCC	WUCC members and interested parties	Eastern WUCC mailing address changed to c/o SCCOG, 5 Connecticut Avenue, Norwich, CT 06360
11/16/16 (circular letter)	CT DPH	State agencies, municipal CEOs, Town staff, COGs, local health departments, WUCC members, public	Webinar Explaining the Exclusive Service Area Declaration Process (webinar held on November 29, 2016)

# Formal Correspondence



Date	From	To	Main Topic(s)
12/1/16, 12/7/16, or undated (38 letters)	Members of the Public in East Lyme	Eastern WUCC Officers	CT needs a regional water planning strategy prioritizes the public's need for clean drinking water over corporate interests, prioritizes environmental protection while allowing for sustainable economic development, provides opportunities for public comment, requires water conservation, encourages regional solutions to resolving water issues.
12/2/16 (email)	Eastern WUCC	Eastern WUCC active members, large utilities, consulting state agencies	Final Draft Preliminary Water Supply Assessment for review

## 4. Public Comment



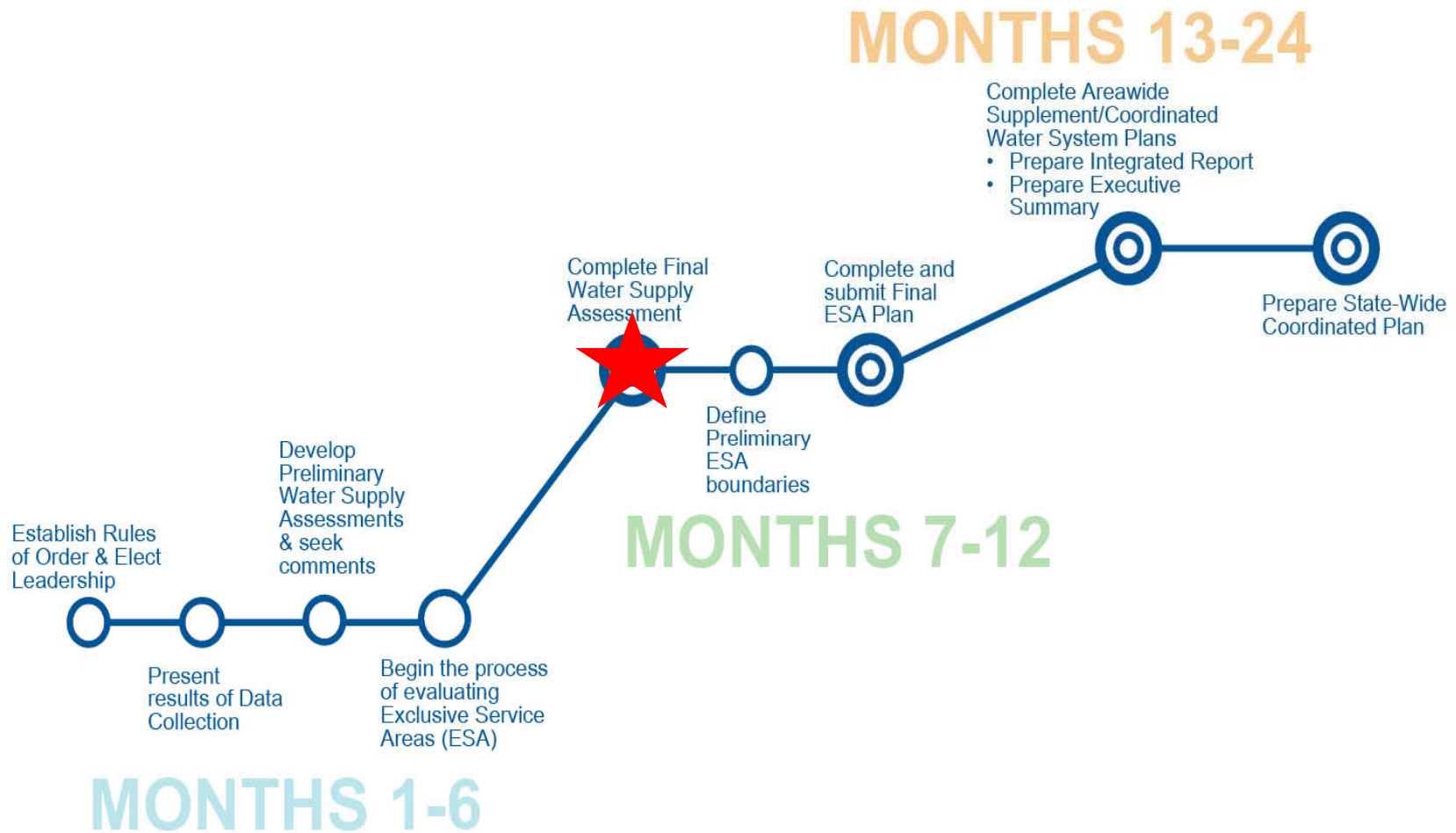
# 5. Final Water Supply Assessment Review/Vote to Approve for Submission to DPH

# Taking Stock



- ***What Have We Accomplished?***
  - ✓ The final draft Water Supply Assessment was completed and distributed on December 2
  - ✓ Exclusive Service Area (ESA) affirmations and declarations requested
  
- ***What Are We Doing Today?***
  - ✓ Approving the Final Water Supply Assessment report for submission to DPH
  - ✓ Discussing ESA Declarations received to date
  - ✓ Scheduling presentations for potential conflicts
  
- ***What's Next?***
  - ✓ Administer the ESA process
  - ✓ Begin thinking about the Integrated Report

# WUCC Time Frame



# Changes from First Draft of Final WSA



Changes in **green** font

- Added Executive summary
- Table of Contents updates
- Arsenic and Uranium mapping, Radon summary
- Added all interconnections to Table 2-9
- Extended SDC population projections to 2040 to match DOT
- Replaced Housing Permit table (Table 5-7) with Housing Inventory
- Factual corrections and clarifications throughout

# Final Water Supply Assessment

- Discussion
- Motion to Approve WSA and Submit to DPH



# 5. Summary of ESA Declaration Forms, Public Comments Received on Declarants, and Discussion

# ESA Process Draft Schedule



Action	Timeline
Approve ESA Process Document for Work Plan, Summary of Declaration Forms, Schedule Presentations for Conflicted Declarants, and Approve Scoring Rubric	November 9, 2016 Meeting
30-Day Public Comment Period on Declarations	November 14, 2016 to December 14, 2016
Inform Conflicted Declarants of Presentation Schedule	December 14, 2016
Presentations by Conflicted Declarants, Conflict Resolution, Request PURA Recommendations	January 2017 – February 2017 Meetings
Approve Preliminary ESA Document for Public Review	March 8, 2017 Meeting
30-Day Public Comment Period, Receive PURA Recommendations, Approval of ESA Document	April, May, and June 2017 Meetings

# ESA Webinar



## STATE OF CONNECTICUT DEPARTMENT OF PUBLIC HEALTH



Raul Pino, M.D., M.P.H.  
Commissioner

Dannel P. Malloy  
Governor  
Nancy Wyman  
Lt. Governor

Drinking Water Section

DWS Circular Letter #2016-29

To: Related State Agencies  
Chief Elected Officials  
Town Planners  
Town Clerks  
Planning and Zoning Officers

Executive Directors of Councils of Governments  
Local Health Departments and Districts  
Public Water Systems  
Other Interested Persons

From: Lori J. Mathieu, Public Health Section Chief, Drinking Water Section

Date: November 16, 2016

Subject: Webinar Explaining the Exclusive Service Area Declaration Process

The Connecticut Department of Public Health, Drinking Water Section (DWS) will be conducting a webinar on November 29, 2016 at 10:00 a.m. to discuss the regulatory process of declaring Exclusive Service Areas (ESA). An ESA is a geographic area where a single entity has the responsibility for public water. This is an important process that all municipalities and Water Utility Coordinating Committee (WUCC) members should understand. Municipalities, in particular, should be aware that the ESA designation process has begun and water utilities will be making claims in all three public water supply management areas.

We would encourage those involved or interested in the WUCC process to register for this informational webinar at <https://attendee.gotowebinar.com/register/2477998321480561412>. For more information on ESAs, and Water Utility Coordinating Committees, please visit our website at [www.ct.gov/dph/WUCC](http://www.ct.gov/dph/WUCC).

cc: Deputy Commissioner Yvonne Addo, DPH



# ESA Webinar Attendees (Eastern Region)



- Aquarion Water Company
- CT DEEP
- CT DOT
- Mozzarella's Grill (Killingly)
- Norwich Public Utilities
- Rivers Alliance
- Southeastern Connecticut Council of Governments
- The Connecticut Water Company
- Town of Ledyard & Ledyard WPCA
- Town of Montville & Montville WPCA
- Town of Pomfret
- Town of Preston
- Town of Scotland
- United States Army Corps of Engineers
- Windham Water Works

# Questions Received During ESA Webinar



Question	Answer
<p><i>How does the process work to “swap” ESAs, that is, one ESA holder would like to give up an area in exchange for another area?</i></p>	<p>See the ESA procedures for modifications in the Eastern WUCC Work Plan that were adopted on November 9, 2016. The Eastern WUCC will address modifications beginning June 2017.</p>
<p><i>Can you give an example of why a town would not need an ESA?</i></p>	<p>The only areas that may not need ESAs are those which have zero development potential (permanently protected land) or those areas that are already 100% served by water utilities with overlapping mains (e.g., Norwalk) where delineation of an ESA boundary would prove problematic.</p>
<p><i>An ESA holder claimed a 200-foot buffer zone around its system which pushed back the adjoining ESA boundary. Does this make any sense? Where is the 200-foot buffer zone for the adjoining ESA?</i></p>	<p>A water utility may choose to declare a small buffer around its existing system as an ESA boundary to anticipate additional future growth of a that system, rather than declaring an entire town or other widespread area.</p>

# Questions Received During ESA Webinar



Question	Answer
<p><i>What is the process for a municipality to establish the fact that there is no need for an ESA boundary to be declared? How would a water company claiming an ESA be affected by a municipal claim of no need?</i></p>	<p>Although local zoning may not suggest the need for public water service, emergencies could occur where the solution is installing public water supply. It would be better for the municipality to claim the ESA and work with water utilities in the event that water is needed, as has been done in Preston and North Stonington.</p>
<p><i>What stops a WUCC from approving an ESA boundary if a town does not approve?</i></p>	<p>The WUCC plans to adopt ESA boundaries in accordance with its adopted procedures. An aggrieved party may choose to challenge that ESA boundary in accordance with the procedures.</p>
<p><i>Would a municipality become a WUCC member if it gained an ESA but did not maintain a water system?</i></p>	<p>No. For example, North Stonington and Stonington hold ESAs but are not WUCC members, although they are represented by SCCOG in the process.</p>

# ESA Declaration Forms

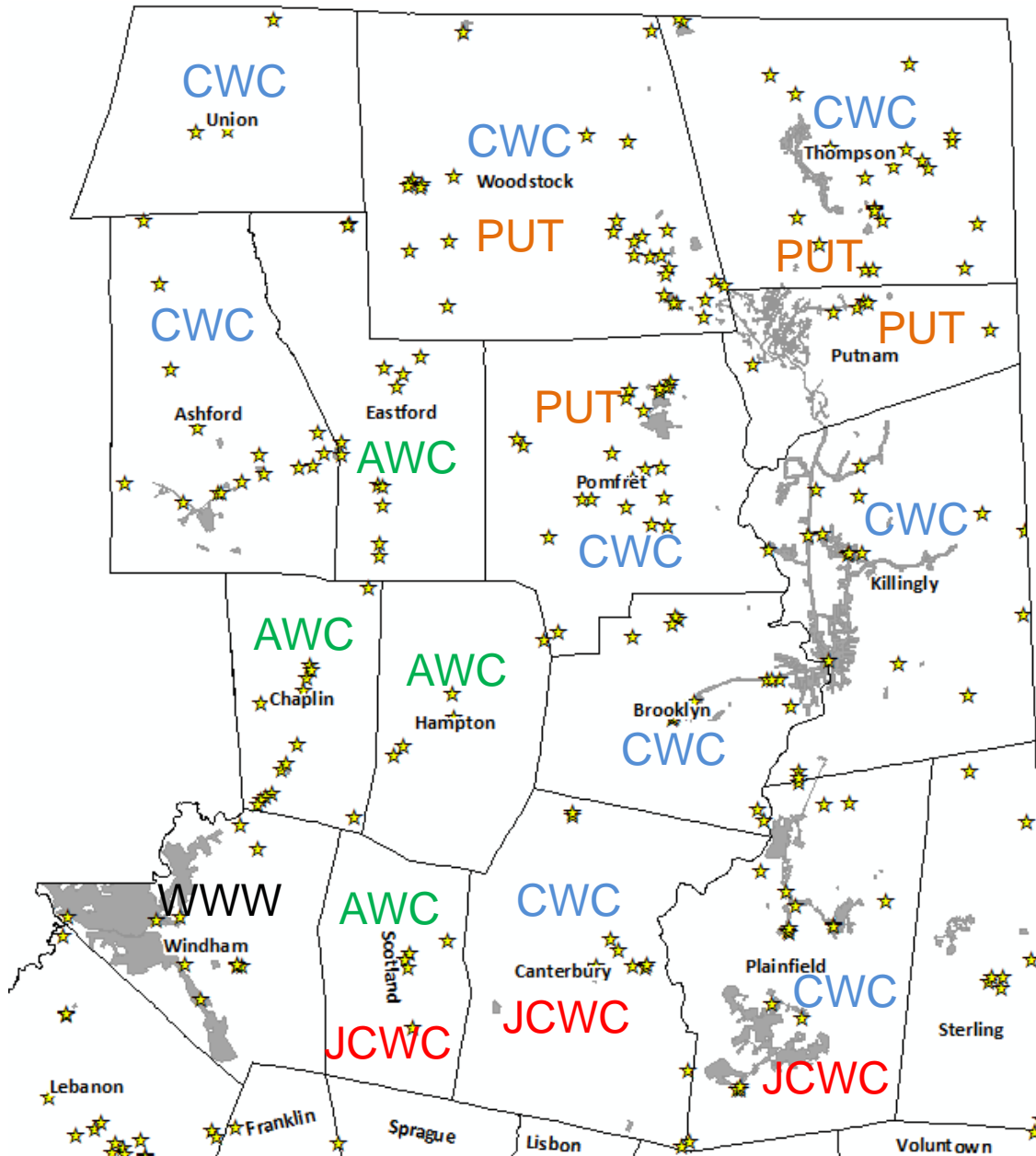


***Water utilities or municipalities in the southern part of the Eastern region do not need to fill out the declaration forms because ESAs are already in place***

Remember:

***The WUCC can always facilitate changes in ESAs in the future***

# ESA Declarations by Utilities to Date (General)



- Aquarion (AWC), CT Water (CWC), Jewett City (JCWC), Putnam WPCA (PUT) and Windham Water Works (WWW) have declared for unserved areas in entire municipalities (Negotiable)
- Currently conflicted areas (not including DEEP) include Canterbury, Plainfield, Pomfret, Scotland, Thompson, and Woodstock
- No declarants for Sterling at present. Sterling WPCA cannot submit until submission approved by the Utility Commission

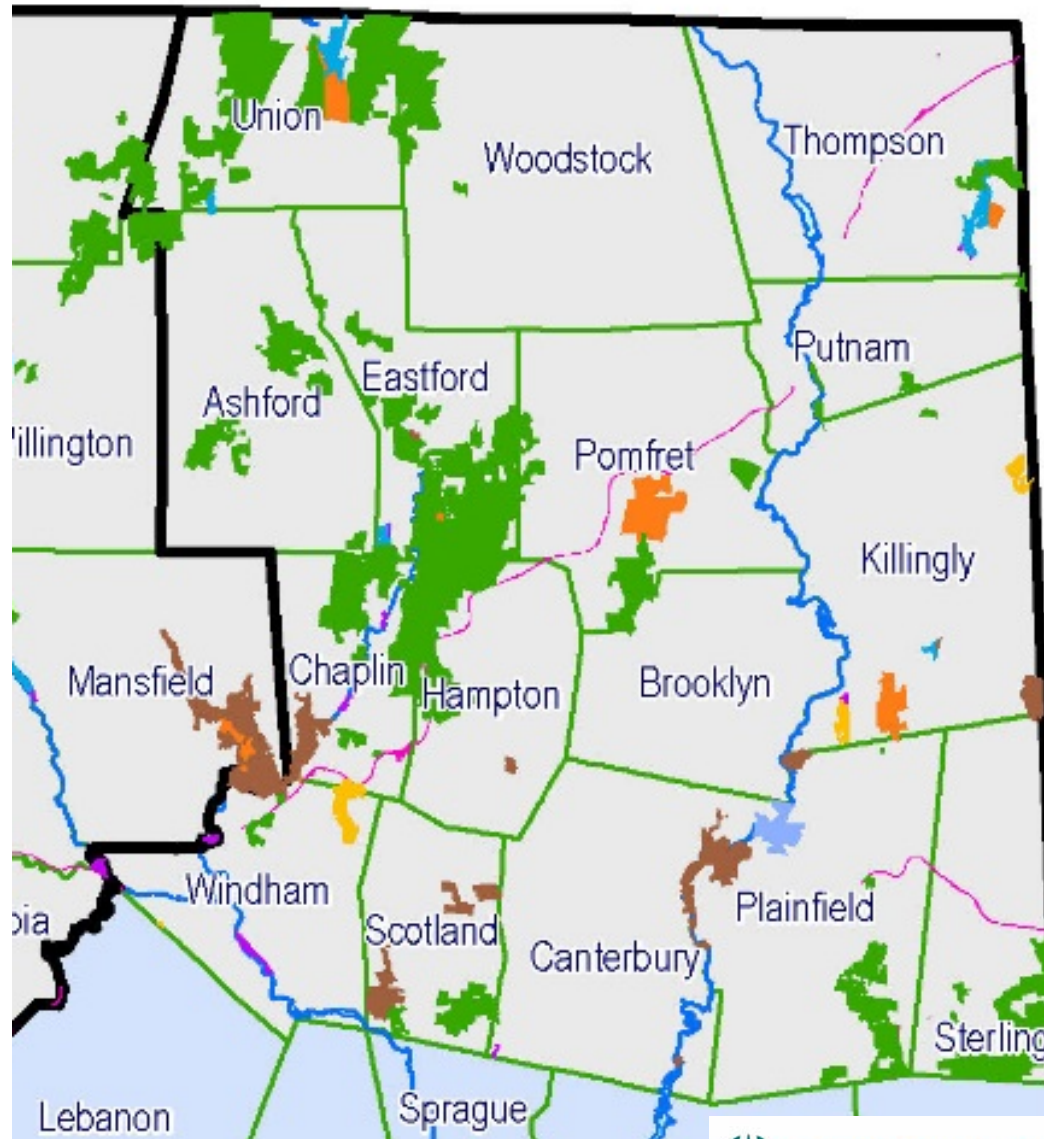
# ESA Declarations by DEEP to Date (General)



- DEEP has declared for all State Lands (potential conflicts with water utilities)

## DEEP Proposed Exclusive Service Areas

Legend	
	State Forest
	State Park
	State Park Scenic Reserve
	State Park Trail
	Natural Area Preserve
	Historic Preserve
	Wildlife Area
	Wildlife Sanctuary
	DEP Owned Waterbody
	Water Access
	Flood Control
	Fish Hatchery
	Other
	WUCC Boundary
	Exclusive Assigned
	Exclusive Unassigned
	Exclusive Undefined



# Next Steps



- Discuss public comments received to date
- Final Declaration forms due at January 11, 2017 meeting
- Issue revised letter requesting public comment on proposed declarants
- Continue municipal outreach
- Request conflicted declarants to meet to discuss conflicts and advise Eastern WUCC of need for presentations by January 6, 2017
- Schedule presentations on all conflicted areas beginning at January 11, 2017 meeting (can table/cancel presentations as needed)

## 7. Other Business



# Other Business



- Inclement Weather Policy
  - Waiting period for new regular meeting (14 days per Bylaws)
  - Special meetings are allowed but need 14 days notice
- Western WUCC decided to add “snow date” to agenda (following week) to avoid 14 days notice for special meeting
- Thoughts?

# Potential January 11<sup>th</sup> Meeting Agenda



1. Welcome & Roll Call
2. Approval of December Meeting Minutes
3. Formal Correspondence
4. Public Comment Period
5. Summary of ESA Declaration Forms and Public Comments on Declarants & Discussion
6. Conflict Presentation #1
7. Conflict Presentation #2
8. Conflict Presentation #3
9. Other Business - Need for Special Meeting(s)?